BOARD MEETING

STATE OF CALIFORNIA

INTEGRATED WASTE MANAGEMENT BOARD

JOE SERNA, JR., CALEPA BUILDING

1001 I STREET

2ND FLOOR

BYRON SHER AUDITORIUM

SACRAMENTO, CALIFORNIA

TUESDAY, MARCH 13, 2007 10:00 A.M.

TIFFANY C. KRAFT, CSR, RPR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 12277

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APPEARANCES

BOARD MEMBERS

- Ms. Margo Reid Brown, Chair
- Mr. Wesley Chesbro
- Mr. Jeffrey Danzinger
- Ms. Rosalie Mul
- Mr. Gary Petersen

STAFF

- Mr. Mark Leary, Executive Director
- Ms. Julie Nauman, Deputy Executive Officer
- Mr. Elliot Block, Staff Counsel
- Ms. Kristen Garner, Executive Assistant
- Ms. Elizabeth Huber, Legislative Director
- Mr. Mike Leaon, Supervisor, Plastic Recycling Technology Section
- Mr. Jim Lee, Deputy Director, Special Waste Division
- Mr. Howard Levenson, Deputy Director, Permiting and Enforcement Division
- $\operatorname{Mr.}$ John Smith, Acting deputy Director, Waste Prevention and Market Development

ALSO PRESENT

- Ms. Jennifer Caldwell, Yolo County
- Mr. George Larson, Illinois Tool Works, American Chemical Councel
- Mr. Randy Pollack, Law Offices of Randy Pollack
- PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

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PROCEEDINGS 1 2 CHAIRPERSON BROWN: Good morning. We're going to start and move slowly as we wait for Member Petersen to 3 4 make his way back to the dais. He had to run and get 5 something. So we're going to talk very slowly. 6 Good morning. Thank you for your patience. 7 And here he is. So we'll call the roll, Kristen. 8 EXECUTIVE ASSISTANT GARNER: Chesbro? 9 BOARD MEMBER CHESBRO: Here. 10 EXECUTIVE ASSISTANT GARNER: Danzinger? 11 BOARD MEMBER DANZINGER: Here. 12 EXECUTIVE ASSISTANT GARNER: Mulé? 13 BOARD MEMBER MULÉ: Here. 14 15 EXECUTIVE ASSISTANT GARNER: Petersen? BOARD MEMBER PETERSEN: Here. 16 EXECUTIVE ASSISTANT GARNER: Brown? 17 CHAIRPERSON BROWN: Here. 18 We're giving you a hard time, Gary. 19 20 BOARD MEMBER PETERSEN: That's okay. 21 CHAIRPERSON BROWN: Any ex partes to report from 22 members? 23 There are speaker slips in the back of the room if anybody has any items that they would like to speak to. 24 25 This is an announcement that the Board will go

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- 1 into closed session at the conclusion of our regular
- 2 business today.
- 3 I'd like to stand and invite everybody to say the
- 4 Pledge.
- 5 (Thereupon the Pledge of Allegiance was
- 6 recited in unison.)
- 7 CHAIRPERSON BROWN: Thank you.
- 8 Welcome back, Evan. We'll expect a full report.
- 9 I'd like to move first to the Executive
- 10 Director's report.
- 11 EXECUTIVE DIRECTOR LEARY: Thank you, Madam
- 12 Chair. Good morning. Morning, Members.
- 13 I think you missed in your roll call -- I don't
- 14 think we can have a Board meeting without John Cupps. I
- 15 don't see him in the audience.
- BOARD MEMBER DANZINGER: Speak slowly, and we'll
- 17 wait for him, Mark.
- 18 EXECUTIVE DIRECTOR LEARY: Members, I have a
- 19 couple things to report on, and then I'm going to turn it
- 20 over to Elizabeth to do a quick overview of what's
- 21 happened in the Legislature early this legislative session
- 22 and some of the bills that we're going to be keeping an
- 23 eye on.
- 24 Last week, I had the pleasure of moderating a
- 25 session within the Air Board's implementation and early

- 1 actions in response to climate change. And in that
- 2 session, I had the honor of introducing four different
- 3 speakers: Chris Voell, who heads up the U.S. EPA Methane
- 4 Capture Program out of Washington, D.C.; Mark McDannel of
- 5 L.A. County San; Allen Dusault of Sustainable
- 6 Conservation; and Greg Chung from Kennedy/Jenks. And
- 7 these presentations focused on methane mitigation. And I
- 8 found them very interesting. And it seems to be lots of
- 9 opportunities and lots of efforts being focused on
- 10 methane.
- 11 Of particular note was Mark McDannel's
- 12 presentation where he provided an analysis very similar to
- 13 what Scott Walker has provided to you and Howard Levenson
- 14 in regard to landfills and their potential for
- 15 contribution of methane to greenhouse gas emissions. But
- 16 I thought I'd highlight a couple of the facts that he
- 17 brought to bear. He reaffirmed our long-held contention
- 18 that much of the waste in place in the state in landfills
- 19 is already subject to landfill gas capture. His numbers
- 20 lead him to conclude that 94 percent of the total waste in
- 21 place in the state of California has gas collection and
- 22 control.
- 23 He talked about the Climate Action Report and
- 24 mentioned that in the Climate Action Report the landfill
- 25 methane emission estimate is based on a default collection

- 1 efficiency of 75 percent. And coming from the perspective
- 2 Mark does, he suggests that that's too low and that they
- 3 think that the actual methane collection at landfills is
- 4 somewhere in the 90 to 99 percent range.
- 5 It hadn't been made at least public to me or
- 6 aware to me that if you change that number, if the 75
- 7 percent efficiency that's built into the Climate Action
- 8 Report, which is by everyone's account an estimate, you
- 9 change that number to 95 percent, you ultimately reduce
- 10 the potential contribution of methane to the atmosphere by
- 11 80 percent. Simply changing that collection efficiency
- 12 number from 75 percent to 95. And I think that speaks to
- 13 the merits of the Bogner study that we're participating in
- 14 with the Energy Commission which looks to calculate that
- 15 number once and for all based on analysis of field data.
- 16 So we're looking forward and looking to work with the
- 17 Energy Commission to participate in that study. But
- 18 that's key.
- 19 And in fact, if you assume the 95 percent that
- 20 Mark argues for, he suggests the real opportunity for
- 21 methane emission reductions or climate change reductions
- 22 associated with landfill isn't necessarily an improved
- 23 landfill gas capture. He thinks the current state of the
- 24 art is sufficient. He thinks the real opportunity is
- 25 turning landfill gas into energy either via fuels or put

- $1\,\,$ it into electricity and put it on the grid. And he spoke
- 2 about some of the challenges -- the regulatory challenges
- 3 landfill gas to energy faces in the near future. And
- 4 we've talked about it in this forum before. I thought I
- 5 would pass that on. His presentation is available at the
- 6 ARB's website, and there's some interesting statistics in
- 7 there.
- 8 Other things discussed was the potential for
- 9 methane capture and use for energy from dairy digesters.
- 10 A nice presentation made on that from Allen Dusault. And
- 11 also the potential for grease collection in wastewater
- 12 treatment and its possible contribution and anaerobic
- 13 digesters and conversion to methane and ultimately energy.
- 14 So there was some good presentations, and I was happy to
- 15 be invited to moderate that session.
- Relately, as you know, we'll be participating in
- 17 the Bioenergy Action Working Group and their Solid Waste
- 18 to Biofuels Forum that's occurring at the Fourth Annual
- 19 California Biomass Collaborative here in Cal/EPA on March
- 20 27th and 28th of this month.
- 21 The second day is focusing on the area of solid
- 22 waste. And speakers on the second day will include State
- 23 agencies and representatives from companies such as Blue
- 24 Fire Ethanol, which just received a \$40 million grant from
- 25 the U.S. Department of Energy facility in southern

- 1 California. Other speakers will discuss biodiesel and the
- 2 use of landfill gas for biofuels production. We'll also
- 3 have break-out sessions to identify research and other
- 4 barriers and potential solutions. We anticipate a
- 5 successful event and hope to gather valuable information.
- 6 And everyone within the sound of my voice of course is
- 7 invited to participate.
- 8 In other news, we've got great news from the
- 9 Caltrans front and the use of recycled aggregate. Last
- 10 month, the Caltrans Office of Engineer revised their 2006
- 11 standard specifications to allow the use of 100 percent
- 12 recycled content materials in sub-base and base materials
- 13 for road construction.
- Prior to this revision, the 2006 standard specs
- 15 limited the use of recycled content materials to
- 16 50 percent of the sub-base and base materials. Over 5,000
- 17 tons of aggregate base material is required for each lane
- 18 mile of a major arterial road that is constructed. This
- 19 revision will certainly assist the Board's effort to
- 20 increase the market demand for recycled aggregate and
- 21 provides another opportunity to promote the Waste Board's
- 22 green roads campaign with local governments through
- 23 California. I want to thank Clark Williams, Greg Dick,
- 24 Bill Orr, and John Smith on their great interagency work
- 25 to achieve this accomplishment together with our partner

- 1 at Caltrans.
- 2 And then finally, Madam Chair and members, I'd
- 3 like to turn it over to Elizabeth Huber, our Leg.
- 4 Director, to give us a quick overview of what's happening
- 5 in the legislative front and what we can look to see
- 6 what's happening in the coming months.
- 7 LEGISLATIVE DIRECTOR HUBER: Good morning, Madam
- 8 Chair and members.
- 9 CHAIRPERSON BROWN: One second, Elizabeth.
- 10 I know Jon Myers is within earshot. But I think
- 11 as Caltrans does continually step up to the plate, it
- 12 would be worthy of applauding them for their efforts and
- 13 maybe highlighting some of the recent things they've done
- 14 in some sort of a media campaign. E-waste has been very
- 15 successful at raising the bar and public awareness of
- 16 that, and I think we need to continue to applaud their
- 17 efforts and encourage them to move farther. So if you
- 18 could relay that to Jon, even though I'm sure he's within
- 19 earshot, I think it's worthy of an effort to start working
- 20 with them and getting the Director.
- 21 EXECUTIVE DIRECTOR LEARY: We'll do it. Thank
- 22 you.
- 23 CHAIRPERSON BROWN: Now go ahead, Elizabeth.
- 24 LEGISLATIVE DIRECTOR HUBER: Good morning.
- 25 First thing I just want to do is update from the

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- 1 last time I spoke in front of all of you, and that is that
- 2 the 2007 statute book is completed and has been delivered
- 3 out. So I want to say a special thanks to Pat and Ryan in
- 4 my office who worked due diligently in November and
- 5 December to get that done.
- 6 And then also we had six leg./bill analysis
- 7 trainings including advisors and technical and program
- 8 staff. So that went over very well.
- 9 And then we are finally at full staff. So I
- 10 wanted to make you all aware that Jacqueline Pecor came
- 11 about five weeks ago from the Energy Commission as a Leg.
- 12 Analyst. And then about two and a half weeks ago Dawn
- 13 Gordon who was with Cal/EPA is now on our staff. So I
- 14 just wanted to welcome them.
- 15 CHAIRPERSON BROWN: Stand up, guys. Thank you.
- 16 Welcome.
- 17 (Applause)
- 18 CHAIRPERSON BROWN: We like stealing employees,
- 19 because we certainly get our fair share of employees
- 20 stolen, don't we, Mark?
- 21 EXECUTIVE DIRECTOR LEARY: Amen.
- 22 LEGISLATIVE DIRECTOR HUBER: So onward to my
- 23 short agenda here. One is I wanted to highlight the 2007
- 24 bills. About 3,200 bills were introduced between the
- 25 Senate and Assembly this past month. And of those, we're

- 1 tracking overall about 200, but about 90 that are priority
- 2 one and two. What you have in front of you are 44 bills
- 3 that we have identified as priority one and that we've
- 4 already gone out to divisions for technical analyses on
- 5 these bills.
- 6 What you're going to see is the majority of them
- 7 are coming from WPMD, and the emphasis in those bills
- 8 you're going to see are expansion on AB 32, so additional
- 9 climate change and greenhouse gas. There are also about
- 10 three plastics bills, several green building bills.
- 11 E-waste, there's about four that stick out. The biomass,
- 12 biosolid, biofuels issues are showing up in several bills,
- 13 and it could be coming from the Bioenergy Action Plan that
- 14 got distributed last fall. Then there's a couple three
- 15 bills on solid waste conversion. And a couple that I
- 16 wanted to highlight in addition to that is AB 1610, which
- 17 is the increase in the cap for the tipping fee that the
- 18 Speaker is introducing or has introduced.
- 19 In P&E, there's 11 bills that could potentially
- 20 impact them. And that runs the gamut of, you know,
- 21 allowing you an additional 30 days to concur or object to
- 22 a permit to enhanced enforcement rights to local
- 23 governments.
- 24 Special waste, I think you're seeing a little of
- 25 everything from different types of recycling programs.

- 1 The one that's been making the news in the last couple of
- 2 days is Levine's bill, AB 722, dealing with the
- 3 incandescent lights, the banning of them.
- 4 Then we have five bills from DPLA, one being our
- 5 one sponsored bill. And that's on alternative compliance
- 6 SB 1016 that Wiggins has introduced. And then we actually
- 7 have one in legal dealing with the Public Records Act.
- 8 So you have the reports there. It shows who the
- 9 sponsors are and a little summary of what the bill is
- 10 doing at this point. But as we all know, it will change
- 11 as the process continues.
- 12 The second section we put out there the Assembly
- 13 and Senate calendars for the session. The two dates I
- 14 just wanted to highlight is that they must have all spoken
- 15 together during the off season, because they actually have
- 16 deadline dates the same this year and not a week apart.
- 17 So two key dates I wanted to point out was May 25th will
- 18 be the last day to get a bill out of the Policy Committee,
- 19 and then you'll see June 8th is the last day to get a bill
- 20 out of house of origin.
- 21 And then in Section 3, we've indicated some
- 22 legislative, budget, and informational hearing dates. So
- 23 you'll see that March through May. The two dates I just
- 24 wanted to highlight for you today is April 16th and
- 25 April 18th. And we come up in front of Senate Budget Sub

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- 1 2 on the 16th and then the Assembly Sub 3 on the 18th of
- 2 April.
- 3 So that's the conclusion of my report, unless
- 4 anyone has questions for me.
- 5 CHAIRPERSON BROWN: I don't think so. Any Board
- 6 members?
- 7 Great. Thank you, Elizabeth. I'm sure you'll
- 8 keep us posted.
- 9 Mark, does that conclude your Executive
- 10 Director's report?
- 11 EXECUTIVE DIRECTOR LEARY: It does, Madam Chair.
- 12 Thank you.
- 13 CHAIRPERSON BROWN: Thank you.
- 14 Next we will move to public comment. We do have
- 15 one person here who is interested in addressing the Board
- 16 during the public comment, Jennifer Caldwell representing
- 17 Yolo County.
- 18 MS. CALDWELL: Thank you, Madam Chair. Good
- 19 morning, Madam Chair and Board members.
- 20 Today, for your consideration, I'd like to offer
- 21 some thoughtful recommendations to challenges faced within
- 22 some of the Board programs. These are challenges both to
- 23 those at the local level and I think to your staff in some
- 24 ways.
- We've provided a copy of this compilation -- I

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1 believe each of you have a copy, and I know Director Leary

- 2 does. And he kindly made a nice phone call yesterday
- 3 thanking me for it, and really appreciate that.
- 4 Those were offered -- the impetus of this was
- 5 colleagues and my expressions of various challenges
- 6 coupled with ideas for improvements. So I just offered to
- 7 compile these suggestions/recommendations in a
- 8 constructive way in the hope it will help towards
- 9 streamlining programs for greater internal and external
- 10 efficiency during the Board's reorganization process and
- 11 your strategic development planning. Trying to time it
- 12 right with that.
- 13 We started back in November. I sent out the
- 14 offer -- first, within the Sacramento region, we have a
- 15 regional recycling group kind of started there. And then
- 16 I thought we need more representation. And there's these
- 17 list serves you're probably familiar with and something
- 18 you delete regularly; right? But I put out the offer
- 19 statewide to compile suggestions. And so this is the
- 20 result of responses I got to that on several different
- 21 list serves. It covers a broad range including Board
- 22 grants, data reporting, local assistance needs, disclosure
- 23 policies, waste ban mandates, and zero waste initiatives.
- 24 Just wanted to highlight a few today in the
- 25 interest of time. One is grant application requirements

- 1 and payment processing. I've got some examples together
- 2 from other agencies of making grant applications more
- 3 concise and the reporting process as well and the payments
- 4 processing, have some suggestion in there for how to make
- 5 that a little less cumbersome.
- 6 Another suggestion is to repeal some of the
- 7 obsolete reports, what we feel are obsolete. I know they
- 8 are legislatively required. One is the biennial review.
- 9 Another is the five-year review. And we just feel that
- 10 consolidating data within reports so that we have fewer
- 11 would be a good idea. That's a possibility.
- 12 Two of the reports that really are efficient for
- 13 the Board and the DTSC requires, one is through AB 939.
- 14 It's an annual report. And the other is the Form 303 that
- 15 the DTSC requires.
- I'm going to get some water. Sorry. Don't want
- 17 to get all choked up here.
- 18 It's been suggested that these recommendations
- 19 may tie in well, like I said, with the Board's new
- 20 strategic development, policy development initiatives.
- 21 And it's recognized again that many of the requirements
- 22 would require changes to legal, auditing, and legislative
- 23 requirements. And perhaps the time is right to repeal
- 24 some of these obsolete measures, if you agree they are,
- 25 and develop a more efficient system particularly moving

- 1 forward with the reorg process. All efforts toward this
- 2 are greatly appreciated.
- 3 And, finally, I want to applaud the great strides
- 4 that have already been made to streamline programs. Many
- 5 of these achievements are sited within the recommendations
- 6 in this document and hope the compilation serves to
- 7 further that effort in a constructive manner.
- 8 Thank you for the opportunity to comment and for
- 9 your valuable service to the state of Florida. Really
- 10 appreciate it.
- 11 CHAIRPERSON BROWN: Thank you, Jennifer.
- 12 California, I hope. Rosalie helped Florida, though.
- 13 This is a great exercise. We appreciate your
- 14 doing it. Oftentimes, hearing from those jurisdictions
- 15 that actually work on these programs or receive the grants
- 16 is as valuable as us doing that review ourselves.
- 17 Did you want to, Mark, comment?
- 18 EXECUTIVE DIRECTOR LEARY: Only to second your
- 19 appreciation, Madam Chair. As I said to Jennifer via
- 20 voice mail and again this morning, it's not often we get
- 21 this substantive a complication of feedback from our
- 22 stakeholders at one time. And I applaud their effort. I
- 23 think it's going to be very valuable to us. And I commit
- 24 to her and all of you we will take all these
- 25 recommendations very seriously and go through them and

- 1 look to improve our programs in ways they suggest.
- 2 CHAIRPERSON BROWN: Great. Thank you.
- BOARD MEMBER MULÉ: I just want to add, Jennifer,
- 4 thank you for all of your work. For those of you who
- 5 don't know, Jennifer is from the state of Florida. She
- 6 worked for the Florida Department of Environemental
- 7 Protection their Solid Waste Division for a number of
- 8 years and also worked at the county level, Pinellas County
- 9 I believe. So she does bring another perspective, if you
- 10 will, on how we can approach how we do business here at
- 11 the Integrated Waste Board. And so I just want to
- 12 personally thank you. I know you put a lot of effort into
- 13 this.
- 14 And I thank everybody that was involved in
- 15 putting this document together. As Mark and our Chair had
- 16 indicated, we do appreciate the input and the feedback on
- 17 what we're doing, because we want to be as effective and
- 18 as efficient as we can be.
- 19 So that all being said, I just want to thank you.
- 20 I've read through this. I've got lots of comments written
- 21 in the side here. And I'll be happy to sit down with you,
- 22 Mark, and go over some of these things as well. Because I
- 23 just want to mention also a number of the items that you
- 24 bring up in this document we are working on and we are
- 25 addressing.

- 1 MS. CALDWELL: I'm aware, and I applaud that.
- 2 And I think that staff has been working in this direction
- 3 and just really want to embrace that and encourage it.
- 4 And, you know, these suggestions may well be some that are
- 5 already in progress.
- 6 BOARD MEMBER MULÉ: Exactly. A number of these
- 7 items we already are working on. So I just wanted to
- 8 bring that to your attention. But thank you.
- 9 MS. CALDWELL: Thank you.
- 10 CHAIRPERSON BROWN: Thank you, Jennifer.
- Okay. Now we'll move to the consent agenda.
- 12 Items 1, 2 Revised, 3, and 4 Revised, are on the consent
- 13 agenda. Does anybody wish to pull any of these items?
- BOARD MEMBER MULÉ: Madam Chair, I'd like to move
- 15 the consent agenda.
- 16 CHAIRPERSON BROWN: Is there a second?
- 17 BOARD MEMBER DANZINGER: Second.
- 18 CHAIRPERSON BROWN: It's been moved by Member
- 19 Mulé and seconded by Member Danzinger.
- 20 Kristen, can you call the roll?
- 21 EXECUTIVE ASSISTANT GARNER: Chesbro?
- BOARD MEMBER CHESBRO: Aye.
- 23 EXECUTIVE ASSISTANT GARNER: Danzinger?
- 24 BOARD MEMBER DANZINGER: Aye.
- 25 EXECUTIVE ASSISTANT GARNER: Mulé?

- 1 BOARD MEMBER MULÉ: Aye.
- 2 EXECUTIVE ASSISTANT GARNER: Petersen?
- 3 BOARD MEMBER PETERSEN: Aye.
- 4 EXECUTIVE ASSISTANT GARNER: Brown?
- 5 CHAIRPERSON BROWN: Aye.
- 6 Thank you. Consent agenda passes.
- 7 The fiscal consent agenda is Items 5 Revised, 6,
- 8 7, 13 Revised, 14, 15 Revised.
- 9 As a note to our audience, Items 8, 10, 11, and
- 10 12 were Committee items only. No items were pulled this
- 11 month.
- 12 And we will hear Item 9 revised before the full
- 13 Board at the conclusion of our fiscal consent calendar.
- 14 So we'll move first to items that were heard in
- 15 the Permitting and Compliance Subcommittee.
- 16 Chair Mulé, would you like to give a report?
- BOARD MEMBER MULÉ: Yes, thank you, Madam Chair.
- 18 We did hear one biennial review and recommended a
- 19 compliance order for the City of Downey, which we just
- 20 approved on consent agenda.
- 21 We heard three permit items, which were also
- 22 approved on the consent agenda.
- We had three items pertaining to grant awards,
- 24 which we're going to hear about in our fiscal consent,
- 25 Items 5, 6 and 7.

- 1 And we did hear and move forward two rulemaking
- 2 items that -- the one being the RPPC Item 9 which we will
- 3 be hearing today in front of the full Board.
- 4 That concludes my report. Thank you very much.
- 5 CHAIRPERSON BROWN: Thank you.
- 6 So we will move first to Item 5. And Howard.
- 7 DEPUTY DIRECTOR LEVENSON: Thank you, Madam
- 8 Chair. And good morning, Board members. I'm Howard
- 9 Levenson, Deputy Director for Permitting and Enforcement
- 10 Division.
- 11 Item 5 is Consideration of Grant Award for the
- 12 Solid Waste Disposal and Co-Disposal Site Cleanup Program.
- 13 We have received one grant application in the
- 14 last cycle from the County of San Diego for a cleanup at
- 15 the Otay Valley Regional Park. This has 23 illegal
- 16 dumping sites that have a wide range of materials that
- 17 would be cleaned up under this grant to the County. The
- 18 grant is for \$360,000. Because it's a public entity and
- 19 there are other benefits provided, we are not recommending
- 20 the Board pursue cost recovery.
- 21 With that, the staff recommendation is that we
- 22 approve the proposed grant and adopt Resolution Number
- 23 2007-69. And if you need additional information, the
- 24 staff is available to answer any questions.
- 25 CHAIRPERSON BROWN: Thank you, Howard.

19 Do we have any questions for Board members? 1 2 Can I have a motion? BOARD MEMBER MULÉ: I'd like to move Resolution 3 4 2007-69. 5 BOARD MEMBER DANZINGER: Second. 6 CHAIRPERSON BROWN: It's been moved by Member Mulé and seconded by Member Danzinger. 8 Kristen, can you call the roll? EXECUTIVE ASSISTANT GARNER: Chesbro? 9 BOARD MEMBER CHESBRO: Aye. 10 EXECUTIVE ASSISTANT GARNER: Danzinger? 11 BOARD MEMBER DANZINGER: Aye. 12 EXECUTIVE ASSISTANT GARNER: Mulé? 13 14 BOARD MEMBER MULÉ: Aye. EXECUTIVE ASSISTANT GARNER: Petersen? 15 BOARD MEMBER PETERSEN: Aye. 16 EXECUTIVE ASSISTANT GARNER: Brown? 17 CHAIRPERSON BROWN: Aye. 18 19 Thank you. Resolution passes. Move next to fiscal consent, Item 6. Howard, 20 21 you're up again. 22 (Thereupon an overhead presentation was 23 presented as follows.) DEPUTY DIRECTOR LEVENSON: Thank you, Madam 24 25 Chair. We'd like to show a few slides on this one because

- 1 of the significance of these two projects. But we'll keep
- 2 this short.
- 3 This is Consideration of New Projects for the
- 4 Solid Waste Disposal and Co-Disposal Cleanup Program. The
- 5 last item was a grant. These would be Board-managed
- 6 cleanup projects that would use moneys that are already
- 7 encumbered in our existing environmental and engineering
- 8 services contract. So there would be no effect on the
- 9 remaining unencumbered funds in the Solid Waste Trust
- 10 Fund.
- 11 --000--
- 12 DEPUTY DIRECTOR LEVENSON: This particular item
- 13 concerns two cleanups. One is the AuClair dump site in
- 14 Riverside County on the Torres Martinez Reservation, and
- 15 the other is the Indian Island illegal disposal site in
- 16 Humboldt County. I'll show you a few pictures and just
- 17 give you a brief description. And I want to ask Member
- 18 Chesbro to talk a little bit more about the significance
- 19 of the Indian Island site.
- --000--
- 21 DEPUTY DIRECTOR LEVENSON: The Indian Island
- 22 illegal disposal site, again this would be a Board-managed
- 23 cleanup for \$40,000. As Member Chesbro will explain, this
- 24 goes much beyond our normal cleanup project. It is a
- 25 project of great social and cultural significance for the

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- 1 Wiyot tribe in Humboldt County. The Wiyot tribe suffered
- 2 a massacre in the mid-1860s. It's been trying to recover
- 3 since then. This is a very major step in restoring the
- 4 sacred island and the village sites, the ceremonial sites
- 5 on the island.
- 6 The tribe has done a lot to cleanup the site
- 7 since gaining access to the island and ownership. But
- 8 there is one remaining area that has proven too difficult.
- 9 That's the bulk head which is shown here which will
- 10 require a pretty complex cleanup project involving barging
- 11 in of equipment and dealing with the tidal flows and so
- 12 on. So they have asked for our assistance in this. And
- 13 we would be recommending a waiver of the cost recovery
- 14 requirements.
- 15 --000--
- 16 DEPUTY DIRECTOR LEVENSON: This is another
- 17 picture of this. There was a -- I won't steal Member
- 18 Chesbro's thunder. We'll just show a few pictures.
- 19 --00o--
- 20 DEPUTY DIRECTOR LEVENSON: Some of our staff and
- 21 Member Chesbro were up there last Friday and he can
- 22 explain that further. I don't know if you want to jump in
- 23 now, Wes, or wait.
- 24 --000--
- DEPUTY DIRECTOR LEVENSON: We'll go through the

22

- 1 rest of them. Here's our stalwart crew.
- 2 --000--
- 3 --000--
- 4 DEPUTY DIRECTOR LEVENSON: And then the AuClair
- 5 site is the third of the large cleanup sites at the Torres
- 6 Martinez Reservation. We cleaned up two already, Ibanez
- 7 and Tayawa. This would be a huge cleanup, \$1 million
- 8 Board-managed contract project. We had testimony at the
- 9 Committee meeting from U.S. EPA, very persuasive testimony
- 10 about how the collaborative projects or efforts of several
- 11 dozen State, regional, and local agencies over the last
- 12 year has done more to clean up the illegal dumping program
- 13 in Riverside County then what's happened in the previous
- 14 decade or two. This is a very successful overall effort.
- 15 The Board has been instrumental in helping to clean up
- 16 some of these major sites which has implications not only
- 17 for the tribe but also outreach efforts throughout the
- 18 Coachella Valley and associated reaches. We're very
- 19 pleased to bring this for your consideration as well.
- 20 --000--
- 21 DEPUTY DIRECTOR LEVENSON: We showed more
- 22 pictures at the Committee meeting, but it's a mess at this
- 23 site as well.
- --000--
- DEPUTY DIRECTOR LEVENSON: As I mentioned, these

- 1 would be funded or conducted under our existing contract.
- 2 So there would be no impact on the unencumbered moneys in
- 3 the trust fund.
- 4 --000--
- 5 DEPUTY DIRECTOR LEVENSON: We would use a million
- 6 dollars for the AuClair dump site from our Recon project,
- 7 that's our southern California contractor. It brings the
- 8 remaining amount of money in that fund or that contract
- 9 down to about \$77,000. But we will be coming back to you
- 10 for augmentation of that later on per the directions that
- 11 you gave us when we first went out for this contract.
- 12 The Indian Island site would be cleaned up using
- 13 our A.J. Diani contract. That's our northern California
- 14 contractor. And we still have more than adequate funding
- 15 left in that contract.
- So with that, staff's recommendation is to
- 17 approve the proposed projects and adopt Resolution Number
- 18 2007-70.
- 19 CHAIRPERSON BROWN: Thank you, Howard.
- Member Chesbro.
- 21 BOARD MEMBER CHESBRO: Yes, Madam Chair. And
- 22 thank you, Howard.
- I was able on Friday along with a number of Board
- 24 staff to visit Indian Island. It's not the staff who
- 25 necessarily were involved in this project, because they

- 1 were in Humboldt County for the WRAP of the Year
- 2 presentation to Pacific Builders, which was also a very
- 3 successful event. But while we were up there, thought it
- 4 would be nice to have a chance to look at the island and
- 5 get some updated photographs which you saw.
- 6 This is a very significant project from an
- 7 environmental standpoint, which is our primary
- 8 responsibility. But as Howard indicated, it also has a
- 9 historical and cultural component which is very unusual
- 10 and very significant. We had with us on the trip out to
- 11 the island both a member of the tribal counsel and also
- 12 several of the environmental staff that work for the
- 13 tribe. So they were able to add to what I talked about at
- 14 the Committee and what we know about the context of this
- 15 cleanup.
- Just to give a brief summary, as Howard
- 17 indicated, there was I believe in the year 1860 a great
- 18 crime committed against this tribe. And I had thought
- 19 that the massacre that took place was just at Indian
- 20 Island. But it turned out it was an organized and
- 21 concerted attack on all of the tribal villages that
- 22 happened simultaneously. It could be described in no
- 23 other way but a genocide and really a form of holocaust
- 24 that was brought down upon this tribe which at the time
- 25 was the dominant Indian tribe around Humboldt bay and that

- $1\,\,$ entire region and was reduced to just a few children who
- 2 survived the massacre and were raised by other tribes and
- 3 then in turn regrouped over the last 150 years to, in
- 4 fact, be a very viable and vibrant tribal group that have
- 5 a reservation not here where the island is, but at the
- 6 south end of Humboldt bay.
- 7 The really amazing thing is that the tribe
- 8 decided some years ago that it would be fitting not just
- 9 for their own historical and cultural well being and
- 10 restoration of who they are and what their history is but
- 11 also for the larger community to be offered the
- 12 opportunity to be able to participate in a community-wide
- 13 effort to restore Indian Island where their ceremonial
- 14 village was. At the time that the massacre took place,
- 15 the tribe was holding their ceremonies, what is ironically
- 16 referred to as their world renewal ceremonies. And the
- 17 village -- my understanding is that the village at the
- 18 site that is involved in the restoration was in fact the
- 19 ceremonial village. It was a place where the tribe came
- 20 together to have their annual ceremonies.
- 21 So the cleanup is to include everyone who wants
- 22 to be involved in a very, very positive and healing way, a
- 23 recognition of what took place, but also a restoration of
- 24 what once was.
- 25 And other State agencies have been involved and

- 1 federal agencies. I learned that the U.S. Park Service is
- 2 involved because it is a designated U.S. historic site.
- 3 Also, the Coastal Conservancy has been involved. And I
- 4 don't know if you saw in the background of one of the
- 5 pictures, but there was a bulk head a new sea wall that's
- 6 been established to stop the erosion of the island.
- 7 And previous cleanup has taken place. A large
- 8 amount of the garbage that accumulated as a result of the
- 9 industrial use of the island as a ship repair yard over
- 10 the last 150-plus years has been removed. But they got to
- 11 this old bulk head that was very, very difficult, much
- 12 more difficult to clean up. And they needed additional
- 13 assistance, and that's where the grant application to the
- 14 Board came from.
- 15 But I'm just really pleased. And I hope you join
- 16 me in these feelings of gratitude for the opportunity to
- 17 be part of something that really helps to address one of
- 18 the great wrongs of our history in this state, which is
- 19 the way the native people were treated when Europeans
- 20 arrived.
- 21 And I also want to acknowledge that there is a
- 22 member of Board Member Mulé's staff who is, in fact, a
- 23 member of the Wiyot tribe. I don't know if other staff
- 24 realize that Donnell Duclo grew up in Humboldt County and
- 25 is a member of the Wiyot tribe. I failed to acknowledge

- 1 that. I didn't know if she wanted me to at the Committee.
- 2 And I asked her afterwards, and she said, "Yeah, it's
- 3 okay." So it felt a little strange and still feels a
- 4 little strange to be talking about this tragic history of
- 5 this tribe and also what their interests and motivations
- 6 are now with her sitting there. But she said I did a good
- 7 job at the Committee, so I assume it's okay for me to
- 8 continue to talk about it.
- 9 But I'm just really thrilled that the Board is
- 10 proceeding with this. I'm prejudging here you're all
- 11 going to vote for it. I'm really pleased this is before
- 12 the Board and that we have the opportunity again to be
- 13 part of something as significant as this. And I hope -- I
- 14 certainly intend, if the tribe invites me, to be there
- 15 when the true first world renewal ceremony held in 150
- 16 years takes place, and I would certainly try to make sure
- 17 that all of you have the chance if you can make it when
- 18 that happens.
- 19 I was surprised by how much more needs to be
- 20 done. They're a long ways from full restoration. So it
- 21 may be a decade or more. I don't know how long. There's
- 22 a lot of -- well, they're not just cleaning up the island.
- 23 They want to restore the wetlands. There's a variety of
- 24 projects, and I think it's a step by step gradual process.
- 25 And being the impatient and hyper person I am assumed it

- 1 was imminent. And, in fact, it's something that the tribe
- 2 has been obviously very patient about to date. And it's
- 3 going to be some time. I'm guessing a decade. It may be
- 4 sooner than that. But it's not something that's going to
- 5 happen next week. So thank you for the opportunity to
- 6 talk about this. And thank you in advance for your
- 7 support for this application.
- 8 CHAIRPERSON BROWN: That was a good assumption,
- 9 at least for me. Thank you, Senator. Thank you very
- 10 much. I think it is gratifying to know we have an
- 11 opportunity to participate in this cleanup program and
- 12 play a part in the restoration and helping to clean up and
- 13 all of the issues that you so eloquently spoke about,
- 14 Senator.
- So with that --
- 16 BOARD MEMBER MULÉ: Madam Chair, I'd like to move
- 17 Resolution 2007-70.
- 18 BOARD MEMBER PETERSEN: I'll second that.
- 19 CHAIRPERSON BROWN: It's been moved by Member
- 20 Mulé and seconded by Member Petersen.
- 21 Kristen, can you call the roll?
- 22 EXECUTIVE ASSISTANT GARNER: Chesbro?
- BOARD MEMBER CHESBRO: Aye.
- 24 EXECUTIVE ASSISTANT GARNER: Danzinger?
- 25 BOARD MEMBER DANZINGER: Aye.

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- 1 EXECUTIVE ASSISTANT GARNER: Mulé?
- 2 BOARD MEMBER MULÉ: Aye.
- 3 EXECUTIVE ASSISTANT GARNER: Petersen?
- 4 BOARD MEMBER PETERSEN: Aye.
- 5 EXECUTIVE ASSISTANT GARNER: Brown?
- 6 CHAIRPERSON BROWN: Aye.
- 7 The Resolution passes. Thank you all very much.
- 8 I think Donnell whispered from the back of the room for
- 9 the record, thank you.
- 10 And now we will move to Agenda Item 7. Howard,
- 11 you're up again.
- 12 DEPUTY DIRECTOR LEVENSON: Thank you. This is
- 13 the last of our cleanup items. This is Consideration of
- 14 Grant Awards for the Farm and Ranch Solid Waste Cleanup
- 15 and Abatement Grant Program, which Member Chesbro has had
- 16 a hand in, in terms of legislation affecting the program.
- 17 We're pleased to bring to you three grants for
- 18 ten different sites. The three grants total about
- 19 \$210,000 and change. They are for the clean up of farm
- 20 and ranch sites in the city of Dixon -- the Resource
- 21 Conservation District in Dixon, the Solano Resource
- 22 Conservation District, and in San Diego County. And we
- 23 would be happy to provide more details, but we talked
- 24 about this at the Committee.
- 25 So with that, I will just recommend the Board

- 1 approve the proposed awards and adopt Resolution Number
- 2 2007-71. Thank you.
- 3 CHAIRPERSON BROWN: Thank you.
- 4 Do we have any questions?
- 5 BOARD MEMBER MULÉ: Madam Chair, I'll move
- 6 Resolution 2007-71.
- 7 BOARD MEMBER DANZINGER: Second.
- 8 CHAIRPERSON BROWN: It's been moved by Member
- 9 Mulé and seconded by Member Chesbro.
- 10 Kristen, can you call the roll?
- 11 EXECUTIVE ASSISTANT GARNER: Chesbro?
- BOARD MEMBER CHESBRO: Aye.
- 13 EXECUTIVE ASSISTANT GARNER: Danzinger?
- BOARD MEMBER DANZINGER: Aye.
- 15 EXECUTIVE ASSISTANT GARNER: Mulé?
- BOARD MEMBER MULÉ: Aye.
- 17 EXECUTIVE ASSISTANT GARNER: Petersen?
- BOARD MEMBER PETERSEN: Aye.
- 19 EXECUTIVE ASSISTANT GARNER: Brown?
- 20 CHAIRPERSON BROWN: Aye.
- 21 Thank you.
- 22 Next I will just mention as we breeze through the
- 23 Strategic Policy Development portion of the agenda, since
- 24 we had only two Committee items only, I will just mention
- 25 we had a phenomenal presentation from Ken Stuart who is

- 1 not here today, but just want to thank him for his work on
- 2 the Illegal Dumping Enforcement Task Force. That
- 3 presentation was really phenomenal and well done. Howard,
- 4 thank you for shepherding that through. It was just great
- 5 work.
- 6 The other Committee only presentation that we
- 7 heard was a discussion of the Business Assistance Program
- 8 and the state of the industry. Jim, thank you for
- 9 facilitating that. That was extremely informative. Very
- 10 frank. But I think it will help us in moving forward with
- 11 the Business Assistance Program. So thank you very much
- 12 for facilitating that.
- 13 And now we will move to the fiscal consent items
- 14 under Market Development and Sustainability and ask Chair
- 15 Petersen if you have a Committee report that you'd like to
- 16 share.
- 17 BOARD MEMBER PETERSEN: Thank you, Madam Chair.
- 18 Our Committee heard four items last week. Three
- 19 were referred to for fiscal consent this morning. And the
- 20 one item heard only in Committee dealt with our Waste
- 21 Reduction Awards Program for this year and potential for
- 22 creating a category based on competitive awards program
- 23 for the future. The Committee directed staff to continue
- 24 with the WRAP Program this year, to streamline the
- 25 application process wherever possible, and along with

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1 eliminating unneeded information from the application, and

- 2 to begin incorporating greenhouse gas emissions data into
- 3 the evaluations of the applicants. That's it.
- 4 CHAIRPERSON BROWN: Great. Thank you.
- 5 Now we will move to consideration of Agenda Item
- 6 13 and Jim Lee for presentation.
- 7 DEPUTY DIRECTOR LEE: Thank you, Madam Chair.
- 8 And good morning, Board members. My name is Jim Lee,
- 9 Deputy Director for the Special Waste Division.
- 10 Board Item 13 is Consideration of Grant Awards
- 11 for the Targeted Rubberized Asphalt Concrete Incentive
- 12 Grant Program.
- 13 This item proposes grant awards to the City of
- 14 Banning, the City of Moorpark, and the City of Villa Park
- 15 in the amount of \$150,000 each. The item was discussed at
- 16 the Market Development and Sustainability Committee and
- 17 recommended for fiscal consent.
- 18 Staff recommends the Board approve the proposed
- 19 awards and approve Resolution 2007-76 Revised.
- 20 CHAIRPERSON BROWN: Thank you, Jim.
- Do we have any questions? Motion?
- 22 BOARD MEMBER PETERSEN: I'd like to move Item
- 23 2007-76, please.
- 24 BOARD MEMBER MULÉ: Second.
- 25 CHAIRPERSON BROWN: The Resolution --

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- 1 BOARD MEMBER PETERSEN: That was revised.
- 2 CHAIRPERSON BROWN: 2007-76 revised has been
- 3 moved by Member Petersen and seconded by Member Mulé.
- 4 Kristen.
- 5 EXECUTIVE ASSISTANT GARNER: Chesbro?
- 6 BOARD MEMBER CHESBRO: Aye.
- 7 EXECUTIVE ASSISTANT GARNER: Danzinger?
- 8 BOARD MEMBER DANZINGER: Aye.
- 9 EXECUTIVE ASSISTANT GARNER: Mulé?
- 10 BOARD MEMBER MULÉ: Aye.
- 11 EXECUTIVE ASSISTANT GARNER: Petersen?
- BOARD MEMBER PETERSEN: Aye.
- 13 EXECUTIVE ASSISTANT GARNER: Brown?
- 14 CHAIRPERSON BROWN: Aye.
- Thank you. The Resolution passes.
- We'll move next to Agenda Item 14, and Jim Lee.
- 17 DEPUTY DIRECTOR LEE: Thank you, Madam Chair.
- 18 Board Item 14 is Consideration of Grant Awards
- 19 for the Rubberized Asphalt Concrete Use Grant Program.
- 20 Staff recommends the Board approve awards to Los
- 21 Angeles County in the amount of \$250,000; to the City of
- 22 San Clemente in the amount of \$159,040; to Ventura County
- 23 in the amount of \$127,934; and to San Diego County in the
- 24 amount of \$46,264.
- This item was heard by the Market Development

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- 1 Sustainability Committee and recommended for fiscal
- 2 consent. Staff requests the Board approve the recommended
- 3 grant awards and approve Resolution 2007-74.
- 4 CHAIRPERSON BROWN: Thank you, Jim.
- 5 Any questions from Board members?
- 6 BOARD MEMBER PETERSEN: Madam Chair, I'd like to
- 7 move Resolution 2007-74.
- 8 BOARD MEMBER MULÉ: Second.
- 9 CHAIRPERSON BROWN: It's been moved by Member
- 10 Petersen and seconded by Member Mulé.
- 11 Kristen.
- 12 EXECUTIVE ASSISTANT GARNER: Chesbro?
- BOARD MEMBER CHESBRO: Aye.
- 14 EXECUTIVE ASSISTANT GARNER: Danzinger?
- BOARD MEMBER DANZINGER: Aye.
- 16 EXECUTIVE ASSISTANT GARNER: Mulé?
- 17 BOARD MEMBER MULÉ: Aye.
- 18 EXECUTIVE ASSISTANT GARNER: Petersen?
- BOARD MEMBER PETERSEN: Aye.
- 20 EXECUTIVE ASSISTANT GARNER: Brown?
- 21 CHAIRPERSON BROWN: Aye.
- Thank you. The Resolution passes.
- 23 And next we will move to Agenda Item 15, and Jim
- 24 Lee.
- DEPUTY DIRECTOR LEE: Thank you, Madam Chair.

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- 1 Board Item 15 is Consideration of Scope of Work
- 2 and Contractor to Develop Curriculum on Rubberized Asphalt
- 3 Concrete and Civil Engineering Uses of Tire-Derived
- 4 Aggregate.
- 5 RAC and civil engineering uses of tires are
- 6 centerpieces in the Board's efforts to increase waste tire
- 7 diversion and recycling in the state. To this end, the
- 8 Board has recognized that, among other things, it is
- 9 necessary to ensure the long-term success of this
- 10 endeavor. It is necessary to provide for training and
- 11 education of the next generation of engineers and related
- 12 professionals about the virtues of the use of this
- 13 material.
- 14 Staff is recommending that the Board approve an
- 15 interagency agreement with California State University
- 16 Chico in the amount of \$350,000 to develop curricula on
- 17 RAC and civil engineering uses of tire-derived aggregate.
- 18 The item was heard by the Market Development and
- 19 Sustainability Committee and recommended for fiscal
- 20 consent. Staff recommends that the Board approve
- 21 Resolution 2007-75.
- 22 CHAIRPERSON BROWN: Thank you, Jim.
- 23 Do we have any questions from Board members?
- 24 BOARD MEMBER PETERSEN: Madam Chair, I'd like to
- 25 move Resolution 2007-75.

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- 1 CHAIRPERSON BROWN: Revised.
- 2 BOARD MEMBER PETERSEN: Revised.
- 3 BOARD MEMBER MULÉ: Second.
- 4 CHAIRPERSON BROWN: It's been moved by Member
- 5 Petersen and seconded by Member Mulé.
- 6 Kristen, can you call the roll?
- 7 EXECUTIVE ASSISTANT GARNER: Chesbro?
- 8 BOARD MEMBER CHESBRO: Aye.
- 9 EXECUTIVE ASSISTANT GARNER: Danzinger?
- 10 BOARD MEMBER DANZINGER: Aye.
- 11 EXECUTIVE ASSISTANT GARNER: Mulé?
- BOARD MEMBER MULÉ: Aye.
- 13 EXECUTIVE ASSISTANT GARNER: Petersen?
- BOARD MEMBER PETERSEN: Aye.
- 15 EXECUTIVE ASSISTANT GARNER: Brown?
- 16 CHAIRPERSON BROWN: Aye.
- 17 Thank you. And that Resolution passes.
- 18 That completes our fiscal consent calendar. And
- 19 we'll move next to full Board items, and that is 9, and
- 20 John Smith.
- 21 (Thereupon an overhead presentation was
- 22 presented as follows.)
- 23 ACTING DEPUTY DIRECTOR SMITH: Good morning,
- 24 Chair Brown and Board members. For the record, my name is
- 25 John Smith. I'm the Acting Deputy Director of Waste

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- 1 Prevention and Market Development.
- 2 --000--
- 3 ACTING DEPUTY DIRECTOR SMITH: Board Item 9,
- 4 Request for Rulemaking Direction Regarding Revisions to
- 5 the Rigid Plastic Packaging Container Regulations.
- 6 This item was heard in the Permitting and
- 7 Compliance Committee last week. The scope of the
- 8 regulations and options for proceeding with the rulemaking
- 9 were discussed. For this Board meeting, staff was asked
- 10 by the Committee to provide a further elaboration on the
- 11 informal rulemaking process. In response to that request,
- 12 we developed Attachment 1 to this agenda item that lays
- 13 out the steps for the informal rulemaking in a time line
- 14 for completing those tasks.
- 15 Mike Leaon, Supervisor of the Plastics Technology
- 16 Section, is here to either explain the new information on
- 17 the informal rulemaking or give you a brief presentation
- 18 on the entire item. We are prepared to do both. Madam
- 19 Chair, would you prefer the information on the informal
- 20 rulemaking or just a presentation on the entire item?
- 21 CHAIRPERSON BROWN: Without objection, I think we
- 22 can just do the information on informal rulemaking and the
- 23 time line.
- 24 DEPUTY DIRECTOR SMITH: Great. Mike.
- 25 PLASTICS TECHNOLOGY SECTION SUPERVISOR LEAON:

- 1 Thank you, John. Good morning, Madam Chair and Board
- 2 members.
- 3 At the Committee, we were directed to look at a
- 4 hybrid of Options 1 and 2 that is included in your packet.
- 5 And in response to that, we've developed the attachment to
- 6 the item which lays out a process for taking informal
- 7 comment on the RPPC regulations that we are proposing to
- 8 develop.
- 9 The objective was to have a more expedited
- 10 process. I think we've laid out a process that
- 11 accomplishes that. It includes formation of an Advisory
- 12 Committee. We will have two meetings with that Committee:
- 13 The first to address the concepts to be included in the
- 14 rulemaking. We will take that input, develop the
- 15 regulations, have a second meeting with that Advisory
- 16 Committee, and take their comment on the actual proposed
- 17 draft changes to the regulations.
- 18 Based on that, we'll further revise the
- 19 regulations and have a stakeholder workshop in June in
- 20 which we'll release the draft regulations to the wider
- 21 stakeholder audience. Take input from that process or
- 22 that workshop and develop the final draft regulations and
- 23 the initial Statement of Reasons subsequent to that in the
- 24 July/August time frame. Also develop an agenda item for
- 25 the September Board meeting and bring the final draft

- 1 regulations to the Board for approval to notice with OAL
- 2 at the September meeting.
- 3 At that point, that would initiate the informal
- 4 review and comment period through the Administrative
- 5 Procedures Act. We would have one year to complete the
- 6 rulemaking at that point. Based on the informal process,
- 7 I would hope we would be able to complete the formal
- 8 rulemaking in six to nine months.
- 9 And I'm happy to answer any questions.
- 10 CHAIRPERSON BROWN: Any questions from Board
- 11 members for Mike or --
- BOARD MEMBER PETERSEN: The process to get this
- 13 all done is six to nine months?
- 14 CHAIRPERSON BROWN: No. They'll bring draft
- 15 regulations to the Board in September. And it's a year
- 16 from then. So the process of getting to the draft
- 17 regulations --
- 18 BOARD MEMBER PETERSEN: I'm in a hurry. That's
- 19 why I asked the question. Sorry.
- 20 BOARD MEMBER DANZINGER: Six to nine months is
- 21 the informal process.
- 22 So, you know, refresh my memory. I'm trying to
- 23 remember from the Committee. Did we talk at all about
- 24 how, you know, this between Option 1 and Option 2 and how
- 25 the sticking point was, you know, the length of the

- 1 informal process and how we -- could we collapse that and
- 2 be able to move more expeditiously through the informal
- 3 process since so much of the information is out there?
- 4 But you're still referencing it's a six- to nine-month
- 5 process. So I'm trying to remember is that what we were
- 6 comfortable with? Or were we actually seeking a more
- 7 aggressive time line on the informal process before we
- 8 kick into the next process, which is also going to be
- 9 lengthy?
- 10 CHAIRPERSON BROWN: Mike, can the stakeholder
- 11 input and all the information be collected and put
- 12 together into draft regulations in less than six months?
- 13 PLASTICS TECHNOLOGY SECTION SUPERVISOR LEAON:
- 14 Yes, I think so. The process we've laid out -- actually,
- 15 the informal comment period, we would complete that by the
- 16 end of June. And then the time after that we would need
- 17 some time to actually revise the regulations, develop the
- 18 Initial Statement of Reasons, and develop an agenda item.
- 19 And we think that's going to take us one or two months to
- 20 do that. We think at the September Board meeting to bring
- 21 the final draft regs to the Board it's reasonable. But
- 22 the informal comment period could conclude at the end of
- 23 June.
- 24 BOARD MEMBER MULÉ: As I recall, in the Committee
- 25 meeting, Board Member Chesbro had suggested that we come

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back with a time line which we agreed to as a Committee to

- 2 expedite the process, because we wanted to make sure we
- 3 had a beginning and an end to the process. And we wanted
- 4 to again expedite it as quickly as possible. So you're
- 5 saying that this is the quickest that we can conduct the
- 6 informal process?

- 7 PLASTICS TECHNOLOGY SECTION SUPERVISOR LEAON:
- 8 Given that we want to get input from the stakeholders and
- 9 the time it's going to take to actually make the changes
- 10 to the regs, develop the Initial Statement of Reasons,
- 11 develop an agenda item, I think this is reasonable. It's
- 12 possible that we may be able to expedite it and we could
- 13 shoot for an August meeting. We can certainly strive to
- 14 do that.
- 15 BOARD MEMBER MULÉ: Fine. Thank you.
- BOARD MEMBER CHESBRO: Madam Chair, being the
- 17 impatient person that I am, these things are always very
- 18 frustrating to me it takes so long and there's uncertainty
- 19 and wheel spinning that goes on during the time period
- 20 that you're discussing what to do.
- 21 I guess one of the things that worried me about
- 22 having an Advisory Committee up front was that would take
- 23 a significant amount of time when I think the staff item
- 24 indicates that what it is we need to do is pretty clear.
- 25 It's not like we're starting from scratch with some

- 1 unknown program. It does seem like that part of the
- 2 process, if I look at the chart, is fairly abbreviated, so
- 3 I think that part was addressed.
- 4 Now I'm going to say something that might sound
- 5 like it's contradicting the idea of doing this in a hurry.
- 6 I also want to make sure that if we set up an advisory
- 7 process, we're not just inviting those who are most
- 8 directly impacted. Of course, they have to be there. But
- 9 also those who want this program to work because they have
- 10 to try to get rid of the plastics. The recyclers and
- 11 local governments and waste haulers obviously have a
- 12 stake. They may be not as aware of the details of how
- 13 these things work, but they have a stake in making the
- 14 program successful. And we shouldn't just have the
- 15 regulated community at the table. We should try to make
- 16 sure it's more broadly based. And that being said, do it
- 17 real quickly. But I do think that the up-front section
- 18 that I was worried about seems like you have tried to do
- 19 that in a fairly short time period because of the defined
- 20 nature of what we're doing. I think that addresses what
- 21 my concerns were at the Committee.
- 22 CHAIRPERSON BROWN: Okay.
- 23 BOARD MEMBER PETERSEN: Madam Chair --
- 24 CHAIRPERSON BROWN: You're up.
- 25 BOARD MEMBER PETERSEN: I'm chiming with Member

- 1 Chesbro on this one on everything you said. I'm in a
- 2 hurry on this myself to get this done.
- 3 Also, I wanted to ask, will the staff pursue
- 4 Section 100 rulemaking to update the regulations in order
- 5 to make it consistent with the recent statutory changes?
- 6 Are you guys going to be able to do that?
- 7 PLASTICS TECHNOLOGY SECTION SUPERVISOR LEAON:
- 8 Well, we could pursue that.
- 9 CHAIRPERSON BROWN: That will slow it down.
- 10 BOARD MEMBER PETERSEN: It will? Maybe not.
- BOARD MEMBER MULÉ: Yeah. Yeah.
- 12 BOARD MEMBER PETERSEN: It will. Forget it.
- 13 CHAIRPERSON BROWN: But let me say, you know, I
- 14 understand everybody's frustration with the time line, but
- 15 let's not rush too a work product that is not complete or
- 16 that we have to go back and do again. Because that's been
- 17 our frustration all along. And if it takes an extra
- 18 month, is it worthy of adding that part of it? You know,
- 19 I think staff has done a great job pulling the time line
- 20 shorter, and we do understand mostly what needs to be
- 21 done. But, you know, if there's part that needs to be
- 22 thrown in to bring all the statutory changes up to
- 23 consistency, then we probably need to do it and do it
- 24 right rather than have to go back and do it again.
- 25 Because any time we change our regulations, the time line

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- 1 is a year minimum.
- 2 PLASTICS TECHNOLOGY SECTION SUPERVISOR LEAON:
- 3 That would be staff's recommendation, is to take care of
- 4 those changes through the process we've outlined. There's
- 5 only a need to do Section 100 changes if it is the intent
- 6 of the Board to look at doing a 2000 certification. Now
- 7 under existing policy adopted in December of 2004 by this
- 8 Board, we would have to provide notice to product
- 9 manufacturers in July that we're going to do a 2007
- 10 certification. It would make sense if we wanted to do
- 11 that, to do Section 100 changes now. But our
- 12 recommendation is that we take the time to do this
- 13 rulemaking, provide the clarity and specificity that the
- 14 regulated community really needs in order to better
- 15 understand these regulations and what's required of them,
- 16 and also to facilitate the efficient and effective
- 17 implementation and enforcement of the program.
- 18 CHAIRPERSON BROWN: I support staff's
- 19 recommendation on this item.
- 20 BOARD MEMBER MULÉ: As do I. We have two
- 21 speakers. I was looking for more comment from Board
- 22 members. Anybody else? We do have two speakers. First
- 23 Randy Pollack.
- 24 MR. POLLACK: Thank you, Madam Chair, members of
- 25 the Board. Randy Pollack on behalf of numerous companies

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- 1 who have been going through the RPPC process for the past
- 2 several years. I'm here in support of the Option 1. I
- 3 believe it's a good step, and I believe it's very
- 4 important to have stakeholder involvement at the
- 5 beginning: Local governments, recyclers, product
- 6 manufacturers, container manufacturers, as part of that
- 7 Advisory Board. Because over the past eight years, we
- 8 have learned a lot about this program. Companies that can
- 9 comply with it. Companies that can't comply with it
- 10 because of maybe some of the products that they carry and
- 11 whether the plastic packaging is really an RPPC. I think
- 12 that's one of the issues we want to flush out with the
- 13 staff is how to we want to approach this at the beginning.
- 14 Another issue that pops up for example is with
- 15 retailers, private labelers. A store may have three or
- 16 four product items in their store, and they come under
- 17 this law. But sometimes they don't even know whether it
- 18 has recycled plastic in it, whether it's been source
- 19 reduced, because they only have a few items. And for them
- 20 to do some sort of corporate averaging, for example, very
- 21 difficult.
- Those are some the issues we want to look at to
- 23 see is it possible, for example, if you identify your
- 24 distributor. Can we sort of pass it on to someone else
- 25 who actually has the information and who's actually

- 1 producing all of these bottles, for example, through the
- 2 container manufacturers. These are some of the issues we
- 3 believe are very important to discuss early on before the
- 4 regulations are developed, because sometimes it's too late
- 5 to go back and switch as to what direction you want to go
- 6 in.
- 7 Additionally, we're very supportive of the
- 8 compliance agreements that have occurred in the past,
- 9 because we believe it's very important for companies from
- 10 throughout the United States. Even though we are the
- 11 largest state in the union, many people still do not know
- 12 about this law. I've represented companies who are
- 13 spending 10 to 20, \$30,000 to demonstrate to the Board
- 14 that their containers cannot be made compliant to
- 15 California law because of bleaching or the substances that
- 16 are contained in those containers. So we're also looking
- 17 for a way that reduces the burden, that it gives the
- 18 company an opportunity of looking at ways of demonstrating
- 19 to the Board why we can't do certain things. And we
- 20 believe that is a very valuable part of this law.
- 21 Additionally, I think one of the issues we'll
- 22 have to look at is the packaging. For example, like the
- 23 toy industry. I think everybody is struggling with what
- 24 do we do with this packaging. Many of these companies
- 25 have great sustainable programs. They're involved in all

- $1\,\,$ sorts of recycling efforts. But when it comes to this
- 2 packaging, they struggle. They don't know what to do or
- 3 how to handle the situation. They want to come to the
- 4 table, be part of the discussion.
- 5 Additionally, I think what's really important is
- 6 that we also have a lot of overseas manufacturing. And I
- 7 think that's one of the issues we're trying to get our
- 8 hands around. How do we figure out what's going on in
- 9 China? How do we sort of work with them to try and reduce
- 10 some of the packaging?
- 11 And finally, let me just add is that I think it's
- 12 very difficult for many companies who introduce new lines
- 13 of product. It's very difficult for them to demonstrate
- 14 compliance with California law. Because when they
- 15 introduce their packaging, they're going to introduce the
- 16 best packaging possible, the whitest plastic or the most
- 17 recycled plastic they can put into a package. But they
- 18 can't base that against any prior year, for example. It's
- 19 very difficult for a company that introduces a product
- 20 this year, next year if the Board comes to them and they
- 21 go, "Can you show us a ten percent source reduction?"
- 22 When they introduced the product, they did the packaging
- 23 the whitest way possible.
- 24 Those are some of the issues we look forward to
- 25 working with the Board and the staff on and also with the

- 1 rest of the stakeholders. Thank you.
- 2 CHAIRPERSON BROWN: Thank you, Randy.
- 3 Any questions for the speaker?
- 4 BOARD MEMBER DANZINGER: Just a quick question,
- 5 Randy. Thank you for the comment. After all these years,
- 6 all the interested party meetings, have you ever come to
- 7 believe when we refer to RPPC we mean Randy Pollack
- 8 Plastic Container?
- 9 MR. POLLACK: Starting to feel that way.
- 10 CHAIRPERSON BROWN: Next speaker is George
- 11 Larson.
- 12 MR. LARSON: Thank you, Madam Chair, Board
- 13 members. George Larson, I'm representing Illinois Tool
- 14 Works here today and American Chemistry Council.
- 15 First, I want to thank staff over the long run.
- 16 We're talking in excess of 15 years. So some of the staff
- 17 have rotated in and out of this issue. But I guess I'm
- 18 still here.
- 19 One thing is still intact too over those many
- 20 years. The RPPC item records still remains intact, but
- 21 it's always the last item considered at the Board meeting.
- 22 I don't know if I'm reading anything into that.
- 23 CHAIRPERSON BROWN: Yes, you can read anything
- 24 you want into that.
- MR. LARSON: I'm here to support staff's

- 1 recommendation particularly for the schedule, because I do
- 2 believe it's ambitious considering the complexity of this
- 3 issue. However, I think Michael and his staff have put
- 4 the appropriate focus on getting key things done in as
- 5 rapid a time as possible.
- 6 Also want to restate my interest if possible to
- 7 participate in that Advisory Committee that's being
- 8 recommended and support the inclusion of recent
- 9 legislation, and thank Senator Chesbro for having been the
- 10 author of those bills.
- 11 I also restate what Randy Pollack mentioned about
- 12 the compliance agreement option, which I believe is
- 13 clearly within the statutory authority under the rigid
- 14 plastics law. And I think it reflects similar processes
- 15 that the Board utilizes now in assisting local
- 16 jurisdictions to come into compliance with their diversion
- 17 requirements under AB 939 through compliance agreements.
- 18 With that, I'd be glad to field any questions.
- 19 CHAIRPERSON BROWN: Thank you, George.
- 20 Any questions? Okay. Any other comments?
- John, request for specificity or direction? I
- 22 think we know where we're going.
- 23 ACTING DEPUTY DIRECTOR SMITH: I think we know
- 24 where we're going also.
- 25 CHAIRPERSON BROWN: Why don't you tell me where

- 1 you think we're going, and I'll tell you where -- I'm
- 2 kidding. I'm playing with you. It's only 10:45, so I
- 3 just thought I would have a little fun.
- 4 ACTING DEPUTY DIRECTOR SMITH: Seeing if I was
- 5 awake.
- 6 CHAIRPERSON BROWN: Sorry. Can I have --
- 7 BOARD MEMBER CHESBRO: I'm move staff's
- 8 recommendation on this.
- 9 CHAIRPERSON BROWN: Can I have a second?
- 10 BOARD MEMBER MULÉ: Second.
- 11 CHAIRPERSON BROWN: It's been moved by Member
- 12 Chesbro and seconded by Member Mulé.
- 13 See, you guys do that to see if I can say the
- 14 names quickly.
- 15 Kristen, can you call the roll?
- 16 EXECUTIVE ASSISTANT GARNER: Chesbro?
- BOARD MEMBER CHESBRO: Aye.
- 18 EXECUTIVE ASSISTANT GARNER: Danzinger?
- BOARD MEMBER DANZINGER: Aye.
- 20 EXECUTIVE ASSISTANT GARNER: Mulé?
- BOARD MEMBER MULÉ: Aye.
- 22 EXECUTIVE ASSISTANT GARNER: Petersen?
- BOARD MEMBER PETERSEN: Aye.
- 24 But you're good at it.
- 25 CHAIRPERSON BROWN: Aye.

- 1 Okay. That concludes our regular business. The
- 2 Board will now move into -- oh, Mark.
- 3 EXECUTIVE DIRECTOR LEARY: Madam Chair, I forgot
- 4 as part of my Executive Director's report that I wanted to
- 5 remind the Board -- the Board doesn't need a reminder, but
- 6 everyone listening across the state that the Green
- 7 California Summit is occurring today and tomorrow at the
- 8 Sacramento Convention Center. And we, the Board, is a
- 9 sponsor of this event. Madam Chair, you were there
- 10 yesterday as part of the executive lunch and seminar. I
- 11 think this is a world leading event and world leading
- 12 opportunity. The exhibit area is open and free to the
- 13 public. And so I encourage everyone to swing on through
- 14 and see how California is leading the world in green
- 15 technology.
- 16 CHAIRPERSON BROWN: Great. Actually, thank you,
- 17 Mark, for mentioning that. It is a great, great
- 18 conference. So I would encourage everybody as well to
- 19 stop on by. Okay.
- The Board will move into closed session for the
- 21 remainder of our business today. Thank you.
- 22 (Thereupon the California Integrated Waste
- 23 Management Board recessed into closed
- 24 session at 10:48 a.m.)
- 25 (Thereupon the California Integrated Waste

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              Management Board adjourned at 10:45 a.m.)
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53 1 CERTIFICATE OF REPORTER I, TIFFANY C. KRAFT, a Certified Shorthand 2 Reporter of the State of California, and Registered 3 4 Professional Reporter, do hereby certify: 5 That I am a disinterested person herein; that the 6 foregoing hearing was reported in shorthand by me, 7 Tiffany C. Kraft, a Certified Shorthand Reporter of the 8 State of California, and thereafter transcribed into typewriting. 9 10 I further certify that I am not of counsel or 11 attorney for any of the parties to said hearing nor in any way interested in the outcome of said hearing. 12 IN WITNESS WHEREOF, I have hereunto set my hand 13 14 this 27th day March, 2007. 15 16 17 18 19 20 21 22 TIFFANY C. KRAFT, CSR, RPR 23 Certified Shorthand Reporter License No. 12277 24